

APPLICATION TEMPLATE FOR USAID/BHA AWARD

SUMMARY TABLE

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| Applicant | United Nations Department of Safety and Security – Sudan (UNDSS Sudan) |
| Request Type | New Request |
| Activity Title | Additional Security Capacity in Support of Humanitarian Agencies and INGOs – UNDSS Field Security Coordination Structure Reinforcement |
| Country | Sudan |
| Submission Date | 15 March 2021 |
| Funding Source | International Disaster Assistance (IDA) |
| Total Funding Level Requested | USD 1,000,000 |
| Overarching Appeal or Project Document + Duration | UNDSS Sudan, 01 July 2021 – 30 June 2022 (12 months) |
| Total Operation Funding Level | Total Operation Funding Level²: USD 4.6 million* |
| Budget Revision ¹ (if applicable) | For Budget Revision (BR): Not Applicable <i>*This is a provisional number and may be subject to change.</i> |
| Confirmation of Multi-Donor Support to Appeal or Project | Yes |
| Proposed Interventions ³ (if applicable) | Under Saving Lives Together (SLT) Framework: <ul style="list-style-type: none"> • Information sharing and coordination • Sharing of resources during emergency • Training • Emergency telecommunication service • Security Risk Assessment |
| Proposed Time Frame for Award | 01 July 2021 – 30-June 2022 |

¹ Budget Revisions are specific to WFP Country Strategic Plans/Country Portfolio Budgets.

² Total Operational Funding Level refers to the full value of the relevant appeal or the emergency portion of the WFP Country Strategic Plan.

³ Interventions refer to actions and implementation details carried out under a specific activity. Activity refers to the overall project being funded.

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1. Description of emergency or disaster risk and current/projected needs:

Sudan remains a large protracted humanitarian crisis and the severity and scale of needs remain far reaching. Years of conflict have left nearly two million people displaced in Darfur who require food, nutrition, protection or other assistance to survive. Despite the ongoing peace efforts, conflict and displacement of populations continue, subsequently undermining the production and supply of food. The deepening economic crisis, the climate crisis, pockets of violence, political instability, natural hazards, and disease outbreak also continue to drive humanitarian needs. Accordingly, humanitarian operations in Darfur remain critical to ensure the delivery of life-saving assistance to vulnerable populations. Currently several thousand INGO personnel and hundreds of personnel from UN Agencies, Funds and Programs (UNAFP), international non-governmental organization including International organizations (IO) are programming and coordinating the delivery of critical humanitarian assistance in Darfur.

The security situation in Darfur remains unstable, despite major political developments at a national level, which have led to the establishment of a military-civilian-transitional government. The result of recent peace talks followed by an agreement with major armed movements have yet to be witnessed on the ground. One of the

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major armed movements is still not involved in the peace process and continue to pose instability in Darfur security environment. Although the declaration of unilateral ceasefire has contributed to a significant reduction in the number of armed conflict incidents between the Government of Sudan (GoS) security forces and armed movements, the high risk of violent crimes against UN and INGO humanitarian community remains a major concern. The trend is exacerbated by the war environment with inherent characteristics, instability with communal clashes including wide circulation of illegal arms, the harsh socio-economic condition, the culture of impunity, and the low capacity and limited coverage of most areas by the GoS security forces. There are increasing tensions among the internally displaced people in their camps for their political and socio-economic demands which have resulted in violence and fatalities recently. The inter-communal clashes and violent criminality are also impacting the security of humanitarian operations. The major threats against the humanitarian personnel/programs include armed robbery, carjacking, hostage taking, road banditry, theft, break-ins/burglaries, etc. Most crimes are committed by organized criminal gangs or individuals for economic or logistics gains.

UNDSS provided a pivotal role in timely informing the INGO and IO humanitarian partners on security challenges. UNDSS shared security analysis and security advisories to INGO Forum, and assisted in evacuation of INGO personnel from Sudan. The UNDSS security updates and analysis helped INGO and IO humanitarian partners to make informed decision to enable safe program delivery and safety and security of their personnel. UNDSS Sudan operates within the integrated United Nations Security Management System (UNSMS) that encompasses UNDSS, UN Agency, UNITAMS and UNAMID security personnel to provide security support to UNAFPs, INGOs and IOs personnel.

Currently UNAMID is scaling down its structure from Darfur following the Security Council resolution. Although the UNAMID mission mandate activities closed on 31 December 2020, the UNAMID drawdown and liquidation will continue through 2021. The departure of UNAMID will create a significant gap in security operations in Darfur. This situation puts more load on UNDSS in terms of provision of essential security support to UNAFPs and INGOs working in the districts. UNDSS is taking the role to reasonably bridge the security gaps left by UNAMID particularly in the areas where humanitarian activities are still ongoing and mandatory. UNDSS will assume the role of provision of the required security support to UNAFPs and INGOs operational in the Area of Responsibility (AoR) to enable safe delivery of the humanitarian programs. To conduct these activities, it will require continuation of the ongoing project to provide the required security support to UNAFPs and INGOs.

UNDSS has seven international and five national security personnel in five state capitals, while there are three UNAFP international security personnel deployed in three state capitals in Darfur. With the expected closing of UNAMID by June 2021, UNAMID will close all its team sites in Darfur, resulting in reduction of military, police and security personnel. This UN security structure has to support UNAFPs, UNITAMS, and INGOs and IOs under the 'Saving Lives Together' (SLT) framework. In view of the significant UN and INGO humanitarian programs and personnel, a UNDSS Humanitarian Security Support Team (HSST) was established in 2007 with international and national security personnel to provide dedicated security support for humanitarian operations in Darfur.

UNITAMS security will be integrated into UNDSS Sudan to provide the additional capacity to support the joint efforts of the mission and UN agencies in Sudan. The countrywide deployment of UNDSS and UNITAMS security will be complementary and designed to provide security support to the entire UNSMS, including INGOs and IOs. UNITAMS is a political mission and it will work closely with UNCT. UNITAMS security structure is much smaller as compared with the security structure of UNAMID, a very large peacekeeping mission. The deployment of UNITAMS security will still leave a very significant gap in security operations of UNDSS in Darfur.

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UNDSS will build its local humanitarian security capacity through more engagement of GoS security forces, like police, military, national security including local community following the departure of UNAMID, through enhancement of coordination for provision of the security support for humanitarian operations in Darfur.

Beneficiaries:

Supporting the activities of approximately 4,800 personnel of the UNAFPs, INGOs and IOs serving approximately 2 million IDPs and other beneficiaries of humanitarian assistance.

2. Description of activity objectives/purposes and proposed interventions:

The project is aimed at providing continuing security support for personnel and operations of humanitarian organizations who support approximately 2 million IDPs and other beneficiaries of humanitarian assistance programs in Darfur, including men, women, and children. There are 34 x INGOs, 1 x IO, and 13 x UNAFPs which presently operate in the five states of Darfur. The total number of INGO and IO personnel is about 3,831 and the total number of UNAFP personnel is about 984. There are 173 international staff and 4,642 national staff from INGOs, IOs and UNAFPs in Darfur.

The project is designed to enable humanitarian operations with necessary security arrangements through enhanced coordination, information sharing, operational support, and training.

| Project Activities and Projected Outcomes | | |
|---|--|---|
| Activity/ Deliverable | Details of Activity / Deliverable | Outcomes / Indicators of Achievement |
| Information sharing and coordination | <ul style="list-style-type: none"> Provide Daily Security Situation Report (SITTREP)/Flash Report Provide security advisory Attend bi-weekly/monthly security meeting Attend SMT and ASMT meeting | <ul style="list-style-type: none"> Humanitarian organizations are updated on the security situation and informed about risk mitigation measures Number of Situation Reports to be produced and shared: 1,500 |
| Sharing of resources during emergency | <ul style="list-style-type: none"> Coordination with UNAFPs/UNITAMS/Sudan Security Forces for safe accommodation during emergency Relocation by UNHAS flight Coordinate armed escort Support during hostage incident | <ul style="list-style-type: none"> Crisis/Emergency support is provided to humanitarian personnel in a timely and organised fashion (support coordinated for INGOs and IOs – provision based on feasibility under SLT Framework) |
| Emergency Tele-communication Service | <ul style="list-style-type: none"> Allocate dedicated radio channels Radio check Security broadcast Technical assistance - programming radio | <ul style="list-style-type: none"> Effective emergency communication maintained |
| Training | <ul style="list-style-type: none"> Conduct safety and security training Conduct tailored security training Provide training material | <ul style="list-style-type: none"> UN and INGO personnel receive adequate security training Number of personnel trained: 300 |
| Security Risk Assessment | <ul style="list-style-type: none"> Conduct Security Risk Management (SRM)/ad-hoc SRM Conduct Facility Safety and Security Survey/Residential Security Measure (RSM) | <ul style="list-style-type: none"> Achieve access for and delivery of humanitarian programmes to the extent possible under security conditions SRM/Ad-hoc SRMs conducted and delivered in a timely fashion |

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| | | <ul style="list-style-type: none"> • Facility Security Survey/RSM developed based on SRM outcomes • Number of SRMs/Facility Safety and Security Survey: 30 assessments |
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PROJECT MANAGEMENT AND ADMINISTRATION

Financial Budgetary and Human Resource Management

The project requires 1 x Project Team Leader in El Fasher, 1 x Field Security Coordination Officer (FSCO) in El Daein, and 5 x Local Security Assistants (LSA), one in each state capital El Fasher, Nyala, El Geneina, El Daein and Zalingei, to adequately cover all five states in Darfur.

Project Elements

| Staffing | | |
|---|------------------------|--|
| <i>Position, Level, Int./Nat.</i> | <i>Function</i> | <i>Location/AOR</i> |
| 1 x FSCO, Team Leader, P-4 (Int.) | Project management | El Fasher |
| 1 x FSCO, P-3 (Int.) | Project implementation | El-Daein |
| 5 x Local Security Assistants (LSAs), SB-3 (Nat.) | Project implementation | El Fasher, Nyala, El Geneina, El Daein, Zalingei |
| Equipment / Operational Support | | <i>Location/AOR</i> |
| Communications equipment, transport and training | | El Fasher, Nyala, Zalingei, El Geneina, El Daein |

The project will be administered by UNDP as per the Service Level Agreement between UNDSS and UNDP. The UNDSS Chief Security Adviser in Sudan will have overall management oversight of the project, while operational management will be handled by the Team Leader employed through the project. UNDSS finance will apply standard UNDP accounting procedures including internal audits to detect expenditures variances / irregularities. All project staff are under the direct supervision of UNDSS management and administered by UNDP HR rules and regulations.

Monitoring and Reporting

The UNDSS Chief Security Adviser will monitor and evaluate the timeliness and quality of security assessments. The feedback from INGOs and humanitarian partners is received during the bi-weekly/monthly and ad-hoc meetings in the field and UNDSS will make adjustments as needed. In addition, UNDSS HSST has regular interaction with INGO Forum/Steering Committee in Khartoum and also receives their feedback on UNDSS HSST activities for enhanced security collaboration with INGOs. The adjustments in UNDSS security support are made following their feedback.

UNDSS produces Daily Security Situation Reports (SITREPs) and shares them with humanitarian partner organizations. These security sitreps contains details of security incidents, events or information to reflect current situation with associated threats and risks for the benefit to humanitarian partner organizations to make informed decision to enable safe delivery their programme. In addition, security Flush Reports are also initiated on a major security incident, event or information with Security Advisory for risk mitigating measures which has an immediate impact on the safety and security of humanitarian personnel and UNDSS also circulate them promptly to humanitarian partners.

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The Daily SITREPs, Security Flush Reports and Security Advisory are produced by UNDSS Team in each security area which consists of a state or number of states in Sudan. These security situation reports including security advisories are circulated to a number of designated contact persons of each of the humanitarian organization both at field level (Head and Deputy Head of within a security area) and at country level (Country Director and his Deputy of) to avoid any gap in communication. Following the security area or local Daily SITREP, a consolidated country Daily SITREP is prepared by UNDSS and shared with all humanitarian partner organizations in same way as mentioned above. Each humanitarian organization updates their personnel with UNDSS Daily SITREP, flush report and security advisory by using their organization specific communication tree.

UNDSS circulate security communications (Daily SITREP, flush report and security advisory) by email. The flush reports and security advisory in addition to email, also communicated by mobile sms and whatsapp. The UNDSS Operation Centres (SOC/Radio Room) also make important security broadcast during emergency and crisis situation. Furthermore, UNDSS updates and briefs the visiting delegation of humanitarian organization about security situation upon arrival to country or field location. The security assessment is done following a major change in security environment and before undertaking mission in high risk environment. The humanitarian organization gives inputs on their program activities which include among other things type and nature of their program, location, beneficiary, number of humanitarian personnel involved, means of delivery and transport etc for security assessment.

On the issue of accountability, the UNDSS is responsible for timely production and dissemination of security communication (SITREP, flush report and advisories). The UNDSS is also responsible for security assessment and conduct Security Risk Management measures (SRM). While the recommendation of risk mitigation measures and security advisories are obligatory for UNAFPs , for INGO and IO humanitarian partner organization, these basically serve them as a source of information for taking informed decision, and each humanitarian organization remain responsible for the safety and security of their personnel.

On the feedback mechanism, UNDSS and humanitarian partner organizations have regular contact to share views and suggestions for the improvement of security support in terms of information sharing, coordination, operational support and training to enhance security collaboration. In addition, UNDSS holds regular security meeting with the Security Focal Points of humanitarian organizations at biweekly/monthly basis to update and discuss security situation, security risk analysis and security support. UNDSS receive feedback from humanitarian partner organization during the meeting. Furthermore, the INGO humanitarian partner organization nominate their Forum member to attend Area Security Management Team (ASMT) meeting at field level and to attend Security Management Team Meeting at country level. UNDSS also attend INGO forum meeting and receive feedback to improve its security collaboration with humanitarian partner organizations.

UNDSS will provide quarterly updates to UNDSS/HQ and USAID on:

- Staffing and procurement status.
- Number of security reports (sitreps) and security advisory issued.
- Number of security coordination meetings held.
- Number of crisis/emergency coordination meeting held.
- Number of security briefings provided.
- Number of security training provided.
- Number of field missions and security assessment conducted.

3. Anticipated Results:

The project is expected to achieve the below results:

- **Information sharing:** Humanitarian organizations have adequate access to relevant security information. They are updated on security threat, risk analysis and informed about risk mitigation measures. The UNDSS updates security threat and risk analysis help INGO/IO humanitarian organizations to make informed decision to enable safe program delivery and safety and security of their personnel.
- **Coordination:** INGOs/IOs representatives interfaced and engaged with the UNSMS. The UNDSS Humanitarian Security Support Team (HSST) is established to provide security coordination platform for regular meetings, ad-hoc meetings and crisis/emergency coordination meetings with INGOs/IOs for security updates, risk analysis, security advisory/awareness and crisis/emergency support in a timely and organized fashion.
- **Emergency communication:** UNSMS emergency communication is maintained with INGOs/IOs through the provision of dedicated frequencies and technical assistance.
- **Training:** INGO personnel are trained for security awareness and capacity building through UN and INGO consultative and collaborative training program.
- **Crisis/emergency support** is provided to INGOs/IOs humanitarian personnel in a timely and organised fashion (support coordinated for INGOs and IOs – provision based on feasibility under SLT Framework).

4. Budget

The proposed funding of \$1,000,000 represents the required total cost of the project for 12 months covering the period from 1 July 2021 through 30 June 2022. The project enables deployment of dedicated UNDSS security professionals with the aim of enabling safer and more secure environment for INGOs working in Darfur throughout the period of program implementation. The staffing includes UNDSS FSCOs and LSAs directly supporting the humanitarian workers, enabling INGOs/IOs who usually do not have professional security personnel to conduct safe delivery of the program's activities in Darfur. The operations part the budget includes rental cost for office spaces in different locations where UNAMID facilities/office space free of charge would no longer be available due to the phasing out in Darfur.

| Project Budget | | | | |
|--|----------------|----------|-----------|---------------------|
| Budget Lines | Cost Breakdown | | | |
| | Unit | Quantity | Unit Cost | Total (US\$) |
| A. Staff and Other Personnel Costs (please itemize costs of staff, consultants and other personnel to be recruited directly by the agency for project implementation) | | | | |
| 1. International Staff: | | | | |
| Project Coordinator/Team Leader - P4 x 1 (El Fasher) | Months | 12 | \$ 25,729 | \$ 308,748 |
| Field Security Coordination Officer - P3 x 1 (El Daein) | Months | 12 | \$ 22,328 | \$ 267,936 |
| 2. National Staff: | | | | |
| Local Security Assistants - SB3 x 5 (El Fasher, Nyala, El Geneina, El Daein, Zalingei) | Months | 60 | \$ 3,029 | \$ 181,740 |
| Sub-Total A: | | | | \$ 758,424 |
| B. Equipment (please itemize costs of non-consumables to be purchased under the project) | | | | |
| Computer/Laptop | Per Unit | 2 | \$ 2,500 | \$ 5,000 |
| Mobile telephones | Per Unit | 6 | \$ 1,600 | \$ 9,600 |
| Sub-Total B: | | | | \$ 14,600 |
| C. Travel (please itemize travel costs of staff, consultants and other personnel for project implementation) | | | | |
| Tickets (UNHAS) 3 persons x 1 trip x \$400/trip x 12 months | Per trip | 36 | \$ 400 | \$ 14,400 |
| DSA (Khartoum) 5 days x 1 person per month x 12 months | Per day | 60 | \$ 165 | \$ 9,900 |
| DSA (elsewhere in Darfur) 2 days x 5 persons per month x 12 months | Per day | 120 | \$ 92 | \$ 11,040 |
| Terminal expenses | Per trip | 24 | \$ 188 | \$ 4,512 |
| Sub-Total C: | | | | \$ 39,852 |
| D. General Operating and Other Direct Costs (please include general operating expenses and other direct costs for project implementation) | | | | |
| 1. Transportation Equipment/Operating & Maintenance Costs: | | | | |
| Fuel for 12 vehicles (\$200 per vehicle per month) | Per Vehicle | 12 | \$ 2,400 | \$ 28,800 |
| Vehicle operating and maintenance for 12 vehicles (preventive maintenance, spare parts, labor) (\$2,000 per vehicle per annum) | Per Vehicle | 12 | \$ 2,000 | \$ 24,000 |
| Insurance for 12 vehicles (\$700 per vehicle per annum) | Per Vehicle | 12 | \$ 700 | \$ 8,400 |
| 2. Communications: | | | | |
| Mobile phones charges (\$40 per mobile phone per month x 7 mobile phones) | Per month | 12 | \$ 280 | \$ 3,360 |
| Sat phone charges (\$30 per sat phone per month x 5 sat phones) | Per month | 12 | \$ 150 | \$ 1,800 |
| Connectivity charges (Internet, email, etc.) | Per month | 12 | \$ 600 | \$ 7,200 |
| 3. Supplies: | | | | |
| Supplies/Stationery and other office supplies | Lump sum | 1 | \$ 2,000 | \$ 2,000 |
| 4. Trainings, Workshops, Seminars: | | | | |
| Training on UNSMS for INGOs Reps/Heads/Managers (5 sessions, 50 persons in Khartoum and Darfur) | Lump sum | 1 | \$ 3,000 | \$ 3,000 |
| Staff capacity building training in Nairobi (1 person, ticket, DSA for 7 days) | Lump sum | 1 | \$ 4,500 | \$ 4,500 |
| Travel cost for trainer (Khartoum/field locations in Darfur) including DSA | Lump sum | 1 | \$ 1,500 | \$ 1,500 |
| SSAFE Training, INGOs (10 sessions, 50 persons) | Lump sum | 1 | \$ 1,000 | \$ 1,000 |
| Personal Security Awareness training, INGOs (approx. 100 participants) | Lump sum | 1 | \$ 1,000 | \$ 1,000 |
| Fire-Fighting Training, INGOs (100 participants) | Lump sum | 1 | \$ 1,000 | \$ 1,000 |
| 5. Other Costs: | | | | |
| Office rent | Lump sum | 1 | \$ 24,000 | \$ 24,000 |
| Miscellaneous services (bank charges, insurance, sundry, storage, etc.) | Lump sum | 1 | \$ 1,490 | \$ 1,490 |
| Sub-Total D: | | | | \$ 113,050 |
| Subtotal - Direct Project Costs | | | | \$ 925,926 |
| Add: Program Support Cost (PSC) (8%) | | | | \$ 74,074 |
| GRAND TOTAL PROJECT COST | | | | \$ 1,000,000 |

5. Food assistance, nutrition and RUFs

- NIL